

**Open Report on behalf of Andrew Crookham,  
Executive Director - Resources**

Report to:	<b>Overview and Scrutiny Management Board</b>
Date:	<b>24 September 2020</b>
Subject:	<b>Treasury Management Performance 2020/21 - Quarter 1 to 30 June</b>

**Summary:**

This report details the treasury management activities and performance for Quarter 1 of 2020/21 to 30 June 2020, comparing this to the Treasury Management Strategy and Annual Investment Strategy 2020/21 that was approved by the Executive Councillor for Resources and Communications on 20 March 2020. This report meets the reporting requirements as detailed in the CIPFA Code of Practice for Treasury Management which we follow.

**Actions Required:**

That the report is noted and any comments be passed onto the Executive Councillor for Resources and Communications.

## **1. Background**

- 1.1. The Treasury Management Strategy and Annual Investment Strategy 2020/21 sets the framework for how we manage the cashflow, borrowing and treasury investments of the Council and the risks involved.
- 1.2. Actual activity and performance compared to this strategy is reported quarterly, this report being the first quarter report for 2020/21 covering the period up to 30<sup>th</sup> June 2020.
- 1.3. Activity and performance up to 30<sup>th</sup> June 2020 compared to the strategy is detailed in the Conclusion in Section 2 below. Supporting information is detailed in the attached appendices.

## 2. Conclusion

### Comparison of Activity and Performance to Strategy for Period up to 30<sup>th</sup> June 2020

#### Interest Rate Forecast:

##### **Strategy:**

*At the time of writing the Strategy:*

- *Short term and long term rates were forecast to rise moderately over the next three years, by no more than 0.90%, and no more than 0.25% in 2020/21.*
- *This forecast based on assumption of an agreed deal on the Brexit withdrawal and set prior to the impacts of the Covid-19 pandemic to the economy and interest rates.*

#### **Activity & Performance to 30<sup>th</sup> June 2020:**

Short term Rates.	Due to measures to tackle the Covid-19 pandemic, Base Rate was cut to 0.10% by the end of March 2020 and has remained at that level since. Short Term LIBID rates have fallen below zero as LIBOR rates have fallen close to zero. The Bank of England is not expected to move Base Rate further for a considerable period, as impacts on the economy due to Covid-19 play out.
Long Term Rates.	Long term rates fell by up to 1.0% in March 2020 as the Covid-19 pandemic effects on the economy took hold and they have remained relatively flat over the period since.
Economic Review.	The Covid-19 pandemic caused severe shocks to the economy as the Country was placed in lockdown in March 2020. The fall in GDP since March was originally forecast at 28%, but has since been revised upwards to 23%, still an unprecedented level. Unemployment rate has also been revised down to 7.5% from 9% in March 2020. CPI inflation is expected to increase to over the 2% target by 2023 from 1% at present, although the Bank of England will not change interest rates until they see this as a persistent increase. Recovery of the economy is not expected to be a rapid V shape, more an elongated prolonged one. However localised responses to the pandemic, not a general lockdown, going forward means that no further big shocks to the economy are expected.

**Appendix A** shows a graph of key interest rate movements to 30<sup>th</sup> June 2020 together with an economic background review at this date and the latest interest rate forecast from Link Asset Services Ltd (TM Advisor) dated 11<sup>th</sup> August 2020.

## Investments:

### Strategy:

- *Investment priority – security first, liquidity second and finally yield.*
- *Aim to invest in all periods up to 2 years to suit direction of interest rates, at rates in excess of market levels.*
- *Low risk counterparty strategy adopted: minimum long term rating for approved counterparties set at 'A' and Sovereign Rating of 'AA-' for any two from three credit rating agencies.*

## Activity & Performance to 30<sup>th</sup> June 2020:

### Investment Position and Performance.

Investments outstanding at 30<sup>th</sup> June 2020, stemming from the Council's cash flow resources, stood at £306m. The return on investments has continued to exceed benchmark returns and benchmark comparators, for the level of risk taken, by some margin. Achieved by having a longer weighted average maturity of investments, which was 128 days at the end of the period, whilst benchmark rates fell drastically due to Covid-19 measures. Investment returns are on a falling trend however and higher liquidity balances are being held due to cashflow uncertainty caused by the Covid-19 measures, that yield the lowest return. For more detail see **Appendix B**.

### Lending List Changes.

Some Sovereign and Long Term Ratings have been downgraded one notch on some Countries and banks, including the UK, due to Covid-19 impacts. However this has not resulted in any changes to Lending or Maturity Limits. There has also been no changes to the Annual Investment Strategy that sets the Council's investment risk appetite. The Lending List as at 30<sup>th</sup> June 2020 is shown in **Appendix C**.

**Appendix D** shows a full list of investments held at 30<sup>th</sup> June 2020, combined with the creditworthiness list provided by Link Asset Services (TM Advisor).

## Borrowing:

### Strategy:

- *Long term external borrowing at start of year was £501.5m, costing 3.757%.*
- *New borrowing requirement for 2020/21 to finance capital programme was set at £137.9m.*
- *It was agreed that internal borrowing would be maintained at around 15%-16% of the capital financing requirement for 2020/21 which is around £122.9m. (Internal borrowing is using the Council's own internal cash balance to meet borrowing requirement).*

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- *Any external long term borrowing would be taken with the aim to reduce the overall cost of debt and for periods to ensure an even debt maturity profile.*
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### **Activity & Performance to 30<sup>th</sup> June 2020:**

Revised Borrowing Requirement. Taking into account carry forwards, internal borrowing and estimated rephasing and underspends, the borrowing requirement at 30<sup>th</sup> June 2020 was revised to £74.0m and projected internal borrowing revised to £121.3m by 31/3/2021.

Borrowing Position and Performance.

No external borrowing has been undertaken in the period to date. This is due to the following factors: further rephasing expected during the year resulting in a reduction in borrowing requirement; awaiting the outcome of a PWLB Consultation whereby rates are expected to be reduced again by 1% for non-commercial lending; and little expectation of an increase in borrowing rates expected over the year so can afford to wait and avoid cost of carry on borrowing. Due to repayment of borrowing to date, the cost of the Council's borrowing has fallen to 3.750%. The projected balance of long term debt at the year-end has fallen to £561.2m from £618.4m forecast when writing the Strategy.

Temporary Borrowing.

No temporary borrowing was undertaken in the period.

Debt Rescheduling.

No debt rescheduling was undertaken in the period.

Prudential Indicator Limits 2020/21.

All prudential limits were met with no breaches during the period.

**Appendix E** shows borrowing detail and latest maturity profile at 30<sup>th</sup> June 2020.

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## Other Treasury Issues:

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### Treasury Consultation on Reviewing PWLB Margins and Lending - Ended 31<sup>st</sup> July 2020:

A Treasury consultation reviewing the PWLB margins and lending was concluded on 31<sup>st</sup> July 2020 and it is widely expected that PWLB Margins will be revised downwards back to the pre October 2019 (1% increase) level, for **Non-Commercial lending only**. The timing of this revision is not known at present.

### Internal Audit on Treasury Management and Investments Strategy:

A **high level of assurance** around the processes, compliance and controls of the Treasury Management Function and Investment Strategy was awarded during a recent Internal Audit Review and no additional significant or high risks were identified for inclusion in the Operational Risk Register. This confirms that Treasury Management processes and key controls are working effectively, even under the current at home working climate due to the Covid-19 pandemic.

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## 3. Consultation

### a) Have Risks and Impact Analysis been carried out?

Yes

### b) Risks and Impact Analysis

Risk & impact analysis for treasury management forms TMP1 of the Treasury Management Practices that are required by the CIPFA Code of Practice 2017. A treasury management risk register details the main risks for treasury management and this is reviewed annually. Both the TMPs and the risk register are held in the Corporate Section of Financial Strategy at County Offices.

## 4. Appendices

These are listed below and attached at the back of the report	
Appendix A	Movement of Key Interest Rates to 30 <sup>th</sup> June 2020, Economic Background and Latest Interest Rate Forecast from Link Asset Services Ltd.
Appendix B	Investments: Activity & Performance at 30 <sup>th</sup> June 2020.
Appendix C	Authorised Lending List at 30 <sup>th</sup> June 2020 and Credit Rating Key.
Appendix D	Investment Analysis Review at June - Link Asset Services Ltd.
Appendix E	Borrowing: Activity & Performance and Long Term Maturity Profile at 30 <sup>th</sup> June 2020.

## 5. Background Papers

Document title	Where the document can be viewed
Treasury Management Strategy Statement and Annual Investment Strategy 2020/21 - 20/3/2020	<a href="https://lincolnshire.moderngov.co.uk/ieDecisionDetails.aspx?ID=590">https://lincolnshire.moderngov.co.uk/ieDecisionDetails.aspx?ID=590</a>
Council Budget 2020/21 - 21/2/2020	<a href="https://lincolnshire.moderngov.co.uk/ieListDocuments.aspx?CId=120&amp;MId=5627">https://lincolnshire.moderngov.co.uk/ieListDocuments.aspx?CId=120&amp;MId=5627</a>

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